EPA ENFORCEMENT ACCOUNTS RECEIVABLE CONTROL NUMBER FORM FOR ADMINISTRATIVE ACTIONS

This form was originated by Wanda I. Rivera for William D. Chin Name of Case Attorney	6/9/D
in the ORC (RAA) at 918-1113 Office & Mail Code Phone number	
Case Docket Number CWA- 9-2008-0033	
Site-specific Superfund (SF) Acct. Number	
This is an original debt This is a modification	
Name and address of Person and/or Company/Municipality making the payment:	
Platinum Building & Dosign Inc. 80 Emmons Street Franklin MA 02038	
Total Dollar Amount of Receivable \$ Due Date: 7/3/08	
SEP due? Yes No Date Due	
Installment Method (if applicable)	
INSTALLMENTS OF:	
15 5 609 on 4/3/08	
2 ⁻⁴ \$ 17,000 on 12/3/08	
3" \$ on	
4*\$on	
5th \$on	
For RHC Tracking Purposes:	
Copy of Check Received by RHC Notice Sent to Finance	
TO BE FILLED OUT BY LOCAL FINANCIAL MANAGEMENT OFFICE:	
IFMS Accounts Receivable Control Number	
If you have any questions call: in the Financial Management Office Phone Num	ber



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 1 1 CONGRESS STREET, SUITE 1100 BOSTON, MASSACHUSETTS 02114-2023



JUN - 4 2008

EPA ORC
Office of Regional Hearing Clerk

BY HAND

June 4, 2008

Wanda Santiago Regional Hearing Clerk U.S. EPA, Region 1 One Congress Street Suite 1100, Mail Code RAA Boston, MA 02114-2023

Re: In the Matter of: Platinum Building & Design, Inc., Docket

No. CWA-01-2008-0033

Dear Ms. Santiago:

Please find enclosed for filing the original and one copy of a Consent Agreement and Final Order for the above-referenced matter and a Certificate of Service.

Thank you for your attention to this matter.

Sincerely,

William D. Chin

Enforcement Counsel

Enclosure

cc: Stephen E. Meltzer, Esq.

<u>In the Matter of: Platinum Building & Design, Inc.</u>, Docket No. CWA-01-2008-0033

CERTIFICATE OF SERVICE

I hereby certify that the foregoing Consent Agreement and Final Order has been filed on the date noted below.

Original and one copy, hand-delivered to:

Wanda Santiago Regional Hearing Clerk U.S. EPA, Region 1 One Congress Street Suite 1100 (RAA) Boston, MA 02114-2023

One copy, by Certified Mail to:

Stephen E. Meltzer, Esq.
Meltzer Law Offices
873 Concord Street
Framingham, Massachusetts 01701

Dated: 6/4/08

William D. Chin Enforcement Counsel U.S. EPA, Region 1 One Congress Street Suite 1100 (SEL) Boston, MA 02114-2023 Tel: (617) 918-1728

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 1

In the Matter of:	
)	Docket No.
Platinum Building & Design, Inc.) 80 Emmons Street)	CWA-01-2008-0033
Franklin, MA 02038	CONSENT AGREEMENT AND
)	FINAL ORDER
Respondent.	
)	Action for Class II
	Civil Penalty Under
)	Section 309(g)
)	of the Clean Water Act

I. INTRODUCTION

- 1. Complainant, the United States Environmental Protection Agency ("EPA"), Region 1, alleges that Respondent, Platinum Building & Design, Inc. ("Platinum") has violated Sections 301(a) and 308 of the Clean Water Act ("CWA"), 33 U.S.C. §§ 1311(a) and 1318.
- 2. Complainant and Respondent agree to simultaneously commence and settle this action by the issuance of this Consent Agreement and Final Order ("CAFO") as provided under 40 C.F.R. § 22.13(b) of EPA's "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, and the Revocation, Termination or Suspension of Permits," 40 C.F.R. Part 22.

Statutory and Regulatory Authority

3. Complainant takes this action under the authority of Section 309(g) of the CWA, 33 U.S.C. § 1319(g), for violations of Section 301(a) and 308 of the CWA. Pursuant to Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), Complainant will consult with

the Massachusetts Department of Environmental Protection ("MA DEP") prior to the assessment of a penalty in this action.

- 4. Section 301(a) of the CWA prohibits the discharge of pollutants by any person into the navigable waters of the United States except in compliance with, among other things, a National Pollutant Discharge Elimination System ("NPDES") permit issued under Section 402 of the CWA, 33 U.S.C. § 1342.
- 5. Section 502(12) of the CWA, 33 U.S.C. § 1362(12) defines "discharge of pollutants" to include "any addition of any pollutant to navigable waters from any point source." Section 502(14) of the CWA, 33 U.S.C. § 1362(14) defines a "point source" as "any discernible, confined and discrete conveyance . . . from which pollutants are or may be discharged."
- 6. Section 402(p)(2)(B) of the CWA, 33 U.S.C.
 § 1342(p)(2)(B), requires any storm water discharge associated
 with "industrial activity" to be authorized by a NPDES permit.
- 7. Section 308(a) of the CWA, 33 U.S.C. § 1318(a), authorizes EPA to require the owner or operator of any point source to provide such information as EPA may reasonably require to carry out the objectives of the CWA, including the issuance of NPDES permits pursuant to Section 402 of the CWA.
- 8. Pursuant to Sections 308(a) and 402(p) of the CWA, EPA promulgated regulations relating to the control of storm water at 40 C.F.R. § 122.26.

- 9. Forty C.F.R. § 122.26(c) requires dischargers of storm water associated with "industrial activity" to apply for an individual permit or to seek coverage under a promulgated general permit.
- 10. Forty C.F.R. § 122.26(b)(14)(x) defines "industrial activity" to include "construction activity" such as "clearing, grading and excavation" of land that results in, among other things, "the disturbance of less than five acres of total land area that is a part of a larger common plan of development or sale if the larger plan will ultimately disturb five acres or more."
- 11. In February 1998, EPA issued the NPDES General Permit for Storm Water Discharges from Construction Activities ("1998 CGP"), 63 Fed. Reg. 7858 (Feb. 17, 1998). The 1998 CGP was effective February 17, 1998 and expired February 17, 2003. In July 2003, EPA re-issued the CGP ("2003 CGP"), 68 Fed. Reg. 45817 (July 1, 2003). The 2003 CGP was effective July 1, 2003 and expires July 1, 2008. The 2003 CGP was later modified effective on January 15, 2005. [See 69 Fed. Reg. 76743 (December 22, 2004).] The 2003 CGP authorizes, subject to conditions contained therein, the discharge of pollutants in storm water runoff associated with construction activities within the Commonwealth of Massachusetts (Permit Number: MAR100000).
 - 12. To obtain coverage under the 2003 CGP, Part 2 of the

2003 CGP requires "operators" to submit a Notice of Intent

("NOI"). Appendix A of the 2003 CGP defines "operator" as "any
party associated with a construction project" that has either

"operational control over construction plans and specifications,
including the ability to make modifications to those plans and
modifications" or "day-to-day operational control of those
activities at a project which are necessary to ensure compliance
with a storm water pollution prevention plan for the site or
other permit conditions."

13. Part 2, Subpart 2.3 of the 2003 CGP requires the operator of a new construction project to submit a NOI and be authorized to discharge storm water from construction activities prior to the commencement of construction activities.

Allegations

- 14. The Cronin Brook Development (the "Construction Site") is located at Cronin Brook Drive (off Braney Street) in Millbury, Massachusetts, and is being developed for residential housing. Platinum purchased the Construction Site in November 2002 and began clearing the site sometime in the spring of 2003. The Construction Site is approximately 25 acres and contains 29 lots. As of September 2007, approximately 20 acres of the Construction Site have been disturbed as part of the project.
- 15. Platinum is a corporation established under the laws of the Commonwealth of Massachusetts, with a principal office at 80

Emmons Street in Franklin, Massachusetts. Platinum is the owner and developer of the Construction Site.

- 16. Storm water from the Construction Site discharges to several swales leading off the Construction Site as well as to storm drains at the end of Cronin Brook Drive. Two of the swales discharge to an unnamed stream, which ultimately flows into the Blackstone River, while another swale and the storm drains discharge to Cronin Brook, which in turn also ultimately flows into the Blackstone River.
- 17. From approximately May 2003 until at least September 12, 2007, Respondent failed to file for coverage under the 2003 CGP or to apply for an individual NPDES permit.
- 18. From approximately May 2003 until at least September 12, 2007, Respondent was not authorized to discharge storm water from the Construction Site under the 2003 CGP.
- 19. Platinum is a "person," as defined at Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 20. Platinum is an "operator" of the Construction Site, as defined at Appendix A of the 2003 CGP.
- 21. The swales leading off the Construction Site and the storm drains at the end of Cronin Brook Drive are "point sources," as defined in Section 502(14) of the CWA, 33 U.S.C. § 1362(14).
 - 22. The storm water discharges from the Construction Site

contain "pollutant[s]" within the meaning of Section 502(6) of the CWA, 33 U.S.C. § 1362(6).

- 23. The storm water discharges from the Construction Site are "discharges of pollutants," as defined at Section 502(12) of the CWA, 33 U.S.C. § 1362(12).
- 24. The storm water discharges from the Construction Site are "storm water discharges from an industrial activity," as defined at 40 C.F.R. § 122.26(b)(14)(x).
- 25. The unnamed tributary, Cronin Brook and the Blackstone River are "waters of the United States," as defined at 40 C.F.R. § 122.2 and, thereby, are "navigable waters," as defined at Section 502(7) of the CWA, 33 U.S.C. § 1362(7).
- 26. From approximately May 2003 until at least September 12, 2007, during storm events, Respondent has discharged storm water associated with industrial activity within the meaning of 40 C.F.R. § 122.26, from point sources to waters of the United States. These discharges of storm water associated with industrial activity from these point sources to waters of the United States without a NPDES permit violate Section 301(a) of the CWA.
- 27. Respondent's failure to file for coverage under the 2003 CGP or to apply for an individual NPDES permit from approximately May 2003 until at least September 12, 2007 violates Section 308(a) of the CWA.

II. CONSENT AGREEMENT

The parties have agreed to a settlement on the following terms:

Terms of Settlement

- 28. The provisions of this CAFO shall apply to and be binding on Respondent, its officers, directors, successors and assigns until Respondent has completed all of the obligations required by this CAFO.
- 29. Respondent stipulates that EPA has jurisdiction over the subject matter alleged in this CAFO and also waives any defenses it may have as to jurisdiction and venue. Respondent neither admits nor denies the facts and violations alleged in this CAFO. Respondent hereby consents to the terms of this CAFO.
- 30. Respondent hereby waives its right to request a judicial or administrative hearing on any issue of law or fact set forth in this CAFO.
- 31. Respondent hereby waives its right to appeal the Final Order accompanying this Consent Agreement.
- 32. Section 309(g) of the CWA authorizes EPA to assess a civil penalty of up to \$10,000 per day of violation of Sections 301(a) and 308 of the CWA, up to a maximum penalty of \$125,000. Pursuant to the Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701, and 40 C.F.R. Part 19, violations that occurred after March 15, 2004 are subject to a penalty of up to \$11,000

per day of violation with a maximum penalty of \$157,500.

- 33. Taking into account the particular facts and circumstances of this matter, with specific reference to the penalty factors set forth in Section 309(g)(3) of the CWA, 33 U.S.C. § 1319(g)(3), Complainant has determined that it is fair and proper that Respondent pays a total civil penalty in the amount of \$22,609 in settlement of this matter.
- 34. Respondent shall pay the civil penalty set forth in this CAFO in accordance with the following schedule:
- (a) \$5,609 shall be due no later than thirty (30) calendar days after the effective date of this CAFO; and
- (b) \$17,000 shall be due no later than one hundred eighty (180) calendar days after the effective date of this CAFO.
- 35. This CAFO shall be effective thirty (30) calendar days after its issuance by the Regional Judicial Officer.
- 36. Respondent shall make each penalty payment by submitting a bank, cashier's or certified check, payable to the order of the "Treasurer, United States of America," to:

U.S. EPA Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent shall note the name ("In the Matter of: Platinum Building & Design, Inc.") and docket number ("CWA-01-2008-0033") of this matter on each payment check, and shall provide copies of

each check along with a cover letter to:

Wanda I. Santiago Regional Hearing Clerk U.S. EPA, Region 1 One Congress Street Suite 1100 (RAA) Boston, MA 02114-2023

and to:

William D. Chin Enforcement Counsel U.S. EPA, Region 1 One Congress Street Suite 1100 (SEL) Boston, MA 02114-2023

amount set forth in this CAFO shall subject Respondent to a civil action to collect the assessed penalty, plus interest at currently prevailing rates from the date of issuance of the Final Order. The rate of interest assessed shall be at the rate set forth in 31 C.F.R. § 901.9(d), promulgated under 31 U.S.C. § 3717. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), any person who fails to pay on a timely basis the amount of an assessed penalty shall be required to pay, in addition to such amount and interest, attorney's fees, costs for collection proceedings, and an additional quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent of the aggregate amount of such person's penalties and nonpayment penalties which are unpaid at the beginning of

each quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CAFO shall not be subject to review.

Public Notice

38. Pursuant to Section 309(g)(4)(A) of the CWA, 33 U.S.C. § 1319(g)(4)(A), Complainant is providing public notice of, and a reasonable opportunity to comment on, this proposed assessment of administrative penalties against Respondent. If a hearing is held on this matter, members of the public who submitted timely comments on this penalty proposal shall have the right under Section 309(g)(4)(B) of the CWA, 33 U.S.C. § 1319(g)(4)(B), to be heard and to present evidence at the hearing.

Additional Provisions

39. Pursuant to 40 C.F.R. § 22.5(c)(4), the following individual is authorized to receive service on behalf of EPA:

William D. Chin Enforcement Counsel U.S. EPA, Region 1 One Congress Street Suite 1100 (SEL) Boston, MA 02114-2023

- 40. All penalties, interest, and other charges shall represent civil penalties assessed by EPA, and shall not be deductible for federal taxes purposes.
- 41. Compliance with this CAFO, including payment of the penalties, interest, or other charges, does not waive, suspend or

modify Respondent's continuing obligation to comply with the CWA, and with other applicable federal, state or local laws, regulations or requirements, including any separate compliance order issued under Section 309(a) of the CWA concerning the violations alleged in this CAFO.

- 42. Issuance of this CAFO constitutes a full and complete settlement by EPA of all claims for judicial or administrative civil penalties pursuant to Sections 309(d) or (g) of the CWA, 33 U.S.C. §§ 1319(d) or (g), for all past violations of the CWA specifically alleged herein.
- 43. Issuance of this CAFO does not constitute a settlement by EPA of its right to enforce the substantive legal requirements underlying this administrative penalty assessment, whether administratively or judicially, pursuant to Sections 309(a), (b) and (c) of the CWA, 33 U.S.C. §§ 1319(a), (b) and (c), or Section 504 of the CWA, 33 U.S.C. § 1364.
- 44. Except as described in Paragraph 37, each party shall bear its own costs and fees in this action.
- 45. Each undersigned representative of the parties to this CAFO certifies that she or he is fully authorized by the party represented to enter into the terms and conditions of this CAFO and to execute and legally bind that party to it.

THE UNDERSIGNED PARTY enters into this CAFO for In the Matter of: Platinum Building & Design, Inc., Docket No. CWA-01-2008-0033.

For Platinum Building & Design, Inc.:

Name Title freedent

Platinum Building & Design, Inc.

THE UNDERSIGNED PARTY enters into this CAFO for <u>In the Matter of:</u> <u>Platinum Building & Design</u>, <u>Inc.</u>, Docket No. CWA-01-2008-0033.

For U.S. EPA, Region 1:

away Shaller

Susan Studlien
Director
Office of Environmental Stewardship
U.S. EPA, Region 1

04/15/08

Date

III. FINAL ORDER

Pursuant to Section 309(g) of the CWA, the above Consent Agreement is hereby approved and incorporated by reference into this Order. Respondent is ordered to comply with the terms of the above Consent Agreement. This Order shall become effective thirty (30) days after the date of issuance.

LeAnn Jensen

Acting Regional Judicial Officer

U.S. EPA, Region 1

Date